

Liquor Licensing Policy

Adopted by Council

23 October 2012



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1 Purpose

1.1 The Liquor Licensing Policy (the Policy) provides a framework for Council's response to liquor licensing applications and sets a direction for all licensed premises to mitigate potential external impacts.

2 Definitions

- 2.1 Terminology used in the Policy is consistent with that of the Liquor Licensing Act 1997 (the Act). Definitions within this section of the Policy are provided for convenience and should be considered in conjunction with those contained within the Act.
- 2.2 **Liquor** means a beverage that, at room temperature, contains more than 1.15% alcohol by volume, including alcohol-based food essences and alcoholic ice confection.
- 2.3 **Liquor licence** means a licence issued under the Liquor Licensing Act 1997 for the sale, supply or consumption of liquor on a premises.
- 2.4 **Extended trading authorisation** means a condition of a liquor licence authorising trade for additional hours beyond those generally allowable for the type of licence held.
- 2.5 **Licensed premises** means premises in respect of which a liquor licence is in force and includes the land, any building or structure on the land, or any part of the premises.
- 2.6 **Licensing authority** means the Licensing Court of South Australia (in relation to a matter that is to be decided by the Court) or the Liquor and Gambling Commissioner (in relation to any other matter).
- 2.7 **Entertainment** means a dance, performance, exhibition or event (including a sporting contest) intended to attract and entertain members of the public.

3 Scope

3.1 The Policy relates to matters referred to Council in respect of liquor licensing matters, including new liquor licenses, limited (i.e. one-off) liquor licenses and temporary or permanent variations to existing liquor licenses.

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4 Legislative and Corporate Requirements

- 4.1 Council acknowledges that the Office of the Liquor and Gambling Commissioner is the authority in respect of licensing applications and will make the final decision on proposed liquor licences.
- 4.2 The Liquor Licensing Policy is to be read and implemented in conjunction with Council's other relevant policies, strategies and documents, including:
 - 4.2.1 The Prospect (City) Development Plan;
 - 4.2.2 Community Engagement Policy;
 - 4.2.3 Community Hall Hire Policy;
 - 4.2.4 Delegation Manual;
 - 4.2.5 Lease and Licence of Community Facilities Policy;
 - 4.2.6 Outdoor Dining Policy; and
 - 4.2.7 The (City of Prospect) Strategic Plan.



5 Policy Statement

- 5.1 City of Prospect acknowledges the role of appropriately managed licensed premises in contributing to a vibrant and active City, and the importance of addressing liquor-related issues to protect and enhance the amenity of the City for the benefit of the community.
- 5.2 In supporting the responsible service of liquor in licensed premises, while protecting the City's amenity, Council will use the Policy to guide the assessment of new licensing applications and to respond to complaints about licensed premises. The Policy will provide direction to encourage the adoption of appropriate operating hours and practices to limit potential negative impacts.
- 5.3 The Policy sets out the circumstances in which Council will undertake public consultation in relation to liquor licensing applications, which will be additional to the notification undertaken by the applicant in accordance with the requirements of the Act. The Policy also defines the form and scope of consultation that will be undertaken.
- 5.4 The Policy includes a range of standard conditions Council will seek to have included on a liquor licence. These conditions take into account the different types of licences, hours of operation and the potential for noise and other disturbance.

6 Application of Policy

- 6.1 The processes and guidelines of the Policy will be applied in response to Council being notified of licensing proposals, or upon receipt of complaints concerning licensed premises.
- 6.2 The Policy will be referred to in the assessment of development applications for licensed premises, to the extent that this is permissible under the Development Act 1993.

7 Consultation with the Community

- 7.1 Council will undertake community consultation only on those licensing applications that have a potential to impact on nearby residents and businesses. Types of licences that will and will not be consulted on are described in this section of the Policy.
- 7.2 Consultation will occur to ensure that those who may be immediately affected by a proposal are informed and are aware of their ability to make submissions to the Licensing Authority. The consultation process will also assist Council in forming an opinion on whether or not an objection should be made by Council to the Licensing Authority.
- 7.3 Consultation will be undertaken upon receipt of notification of an application for a new licence or a variation to an existing licence that would permit the consumption of liquor on the premises (including for example a Club Licence, Limited Club Licence, Entertainment Venue Licence, Hotel Licence or Restaurant Licence).

- 7.4 No consultation will occur in respect of an application for a new licence or a variation to an existing licence that does not permit the consumption of liquor on the premises (including for example a Wholesale Liquor Merchant's Licence, Retail Liquor Merchant's Licence, Producer's Licence or Direct Sales Licence).
- 7.5 No consultation will occur in respect of Limited (i.e. temporary) Licence applications, unless the scope of the proposal is such that external impacts are anticipated and the proposed conditions of the licence are unlikely to restrict these impacts to a reasonable level.
- 7.6 When consultation is required by the Policy, Council will notify nearby property owners and occupiers in writing, advising that an application has been (or will be) lodged with the Licensing Authority. Concerned parties will be invited to make submissions to Council for consideration, as well as to the Licensing Authority.

8 Consideration of Applications

- 8.1 Council will intervene in applications before the Licensing Authority in circumstances where the necessary development approvals are not in place.
- 8.2 Where community consultation is anticipated under the Policy, Council will undertake consultation as soon as practicable after receiving notification of a licensing proposal. If necessary, Council will notify the Licensing Authority of the time frame in which consultation will occur and seek an adjournment of proceedings to allow Council to consider any responses received.
- 8.3 In the event that a response against the proposal is received during community consultation, the licensing application will be presented to the earliest convenient Council meeting for consideration. Any respondents will be invited to attend the meeting.
- 8.4 Where no consultation is required, or no response is received during consultation, and the scope and extent of the licence application is generally consistent with the extent of activities anticipated under section 9 of the Policy, Council will advise the Licensing Authority and the applicant that Council has no objection to the licensing application.
- 8.5 Council will determine whether or not to object to licensing applications using the Policy as a basis, with due regard to the history of the premises, the likely external impacts of the proposal, and any comments received during community consultation. Objections will not be based on personal or moral grounds, such as the potential health effects of alcohol or possible social impacts associated with gambling.

9 Desired Restrictions

9.1 The operation of licensed premises has the potential to impact on the surrounding community in a number of ways. The potential for such impact to occur and the measures that are proposed by the licensee to minimise these impacts will guide Council in responding to the Licensing Authority. Conditions recommended by Council or objections made to the Licensing Authority will be based on the guidelines contained within this section of the Policy.

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- 9.2 To ensure an equitable approach to the establishment of licensed premises, while balancing the benefits of a vibrant community against the potential impacts licensed venues can have, trading hours for licensed premises should generally be limited as described in Table 1.
- 9.3 Earlier closing times than those described in Table 1 are desired in circumstances where it is likely that the venue will have a greater potential impact on surrounding residents, taking into consideration factors such as proximity of the venue to nearby homes, location of entries and exits, the capacity of the premises and/or the type of entertainment that would be provided.

| Licence Type | Monday-Thursday | Friday-Saturday | Sunday |
|---|--------------------------------------|-----------------------------------|------------------|
| Club or Limited Club | | | 11:00am - 9:00pm |
| Hotel, Entertainment Venue or Special Circumstances | 7:00am - 1:00am the following day | 7:00am - 2:00am the following day | 9:00am - 11:00pm |
| Hotel Bottle Shop or drive- through | 8:00am - 10:00pm | 8:00am - 11:00pm | 9:00am - 10:00pm |
| Restaurant | 7:00am - 12:00am (midnight) | 7:00am - 1:00am the following day | 7:00am - 10:00pm |
| Retail or Wholesale Liquor Merchant | 8:00am - 9:00pm | 8:00am - 11:00pm | 9:00am - 10:00pm |

Table 1: Desired Limits to Trading Hours for Licensed Premises

- 9.4 Trading hours that are proposed to extend beyond those described in Table 1 will be carefully considered with regard to the potential impacts on surrounding residents and businesses. Where the licence type has not been identified in Table 1, such as for a Producer's Licence, Direct Sales Licence or Residential Licence, which typically do not involve activities that would generate external impacts, each proposal will be considered with regard to the potential external impacts in seeking restrictions to trading hours.
- 9.5 To minimise the potential for disturbance caused by patron movements and noise emanating from licensed premises, it is generally anticipated that:
 - 9.5.1 The licensee shall at all times ensure that noise levels are in accordance with guidelines established under the Environment Protection Act and the Liquor Licensing Regulations.

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- 9.5.2 All external doors and windows facing adjoining residential land uses are to be closed (subject to the ventilation requirements of Part F of Volume 1 of the Building Code of Australia being adequately addressed) when live entertainment is being undertaken or a sound system is in use (other than for playing low level background music).
- 9.5.3 There shall be no entertainment on or in any outdoor area.
- 9.5.4 No waste or recycling (including empty bottles and cans) is to be moved from inside the premises to outside storage bins or area between the hours of 10:00pm and 7:00am the following morning.
- 9.5.5 The licensee shall at all times have displayed at all exits from the premises clearly visible signs in the form of: "Out of respect for our neighbours, please leave these premises as quietly as possible."
- 9.6 Additional recommended conditions may be considered appropriate depending on the nature of the activity proposed.

10 Complaint Handling

- 10.1 A complaint may be lodged with the Licensing Authority in those instances where an activity on, or the noise emanating from, licensed premises, or the behaviour of persons making their way to or from licensed premises, is unduly offensive, annoying, disturbing or inconvenient to a person who resides, works or worships in the vicinity of the licensed premises.
- 10.2 Upon receipt of complaints from the community in relation to licensed premises, Council will initially advise that complaints are to be directed to the Licensing Authority. If many and repeated concerns are raised, Council will act on behalf of the community in lodging a complaint with the Licensing Authority.

11 Review

11.1 The Policy will be reviewed in line with Council's Corporate Governance Framework.

12 Access to the Policy

12.1 The Policy is available for public inspection at www.prospect.sa.gov.au and from Customer Service at the Civic Centre, 128 Prospect Road, Prospect SA 5082.

13 Further Information

13.1 For further information about the policy please contact:

Director Community and Planning City of Prospect 128 Prospect Road Prospect SA 5082

Ph: 8269 5355

Email: admin@prospect.sa.gov.au